Private Letter Ruling: Taxpayer factoring company and single-member LLC that has elected to be disregarded for federal income tax purposes are a single financial organization entitled to apportion business income under IITA Section 304(c).

January 5, 2001

Dear:

The facts and analysis as you have presented them are as follows:

## **Background**

xxxxxx, which is headquartered in xxxxxxxxxxx, Illinois, and its wholly-owned subsidiaries are engaged in the manufacturing, marketing, and selling of plastic and paper-based consumer products, protective packaging products, and flexible packaging products. The consumer products include plastic storage bags for food and household items, plastic waste bags, foam and molded fiber tableware, and aluminum cookware. Protective packaging products include sheet foams, air encapsulated bubble products, and padded mailers. Flexible packaging products include liners for disposable diapers, wrap-around sleeves for glass and plastic bottles, polypropylene medical bags, modified atmosphere films, stand-up pouches, food and hygiene packaging, and surgical kits. xxxxxx and its subsidiaries' products are used in a variety of industries, including consumer, automotive, computer, electronic, furniture, durable goods, construction, medical, pharmaceutical, and chemical.

## **Business Restructuring**

Since its spin-off from xxxxxxx, xxxxxxxx senior management has pursued creative solutions to promote operational and administrative synergies that positively impact shareholder value. One such solution which is currently in the implementation phase involves the integration of activities related to xxxxxx and its subsidiaries accounts receivable, including revamping and reorganizing the accounts receivable asset backed securitization program and the credit and cash application departments. The

## **Statement of Facts**

The specific facts on which this ruling request is based are stated in Paragraphs 1 through 22 immediately below.

- 1. xxxxxx is a publicly traded corporation commercially domiciled in Illinois and taxed under subchapter C of the Internal Revenue Code.
- 2. xxxxxx and its subsidiaries market their products predominantly in the United States to a variety of customers. Consumer products are sold through a direct sales force and national network of brokers and manufacturer's representatives. Foodservice and supermarket customers are primarily served through a network of independent distributors, while food packaging and processor customers are principally served through a direct sales force, with some sales going through distributors. The protective and flexible packaging business sells to distributors, fabricators, and directly to end-users. The majority of xxxxxx and its subsidiaries' customers are business organizations mostly corporations, but

- also some partnerships. xxxxxx and its subsidiaries also sell products to a small number of sole proprietorships.
- 3. xxxxxx and its subsidiaries file a consolidated tax return for federal corporate income tax purposes and a unitary return for Illinois corporate income tax purposes. The following companies are currently included in the Illinois unitary XXXXXXXXXXXXXXXXXXXXXXXXXXXX return: XXXXXXXXXX, xxxxxx and its subsidiaries' apportionment in Illinois has been based on their respective property, payroll, and sales factors. xxxxxx and its subsidiaries' apportionment in Illinois will be based on their sales factors for the calendar year ending December 31, 2000 (under Section 304(h) of the Illinois Income Tax Act (hereafter "IITA"), the single sales factor is fully phased in for years ending on or after December 31, 2000). The apportionment used by xxxxxx and its subsidiaries in other states in which returns are filed continues in most cases to be based on the respective entities' property, payroll, and sales factors.
- 4. xxxxxx and its subsidiaries make credit sales to customers and, therefore, generate accounts receivable in the normal course of their business operations. Some of these credit sales are made to Illinois customers.
- 5. xxxxxx and its subsidiaries offer a variety of payment terms to their customers, including volume discounts, early payment discounts, and other promotional discounts and rebates. The majority of customers receive an early payment discount ranging between 1% 2% if payment is made within 10 to 15 days of the invoice date. Deviations from standard payment terms, including volume discounts, promotional discounts, and rebates are driven by competitive market conditions.
- 6. Some customers of xxxxxx and its subsidiaries pay by check, while others pay via electronic funds transfer. A few customers pay by credit card.
- 7. Electronic payments are remitted from customers throughout the United States to designated bank accounts maintained in Illinois by a national banking corporation. The services performed by the national banking corporation with regard to xxxxxx and its subsidiaries' electronic payments include sending an online feed of information and a paper copy summary of the electronic funds payments.
- 8. Customer payments made by check and electronic payments made by credit card companies are remitted to one of eight lockbox locations. The lockboxes are operated by a national banking corporation under an agreement with xxxxxx and its subsidiaries. The location of each lockbox and the determination of which lockbox is assigned to each customer is based on minimizing the length of time that is required for customer payments to reach the banking system. None of the lockboxes are located in Illinois. Currently, the services performed by the national banking corporation at various lockboxes included opening customer remittances, depositing funds, providing an online feed of information and relaying remittance paperwork to xxxxxxx and its subsidiaries' cash application departments.

- 10. xxxxxxxxxxxxxxxxx will be engaged in the purchase of accounts receivable for cash and without recourse, at an arm's length discount, from xxxxxx and its subsidiaries. To the extent that xxxxxxxxxxxxxxxxxxxxxxxxxxxx does not have sufficient cash to pay for new accounts receivable, payment will be made by a promissory market value, which is below their face amount. The difference between fair market value and the face amount will consist of dilution and discount. Adjusted face value is equal to the face amount of the accounts receivable less items of dilution. Dilution represents amounts that xxxxxx and its subsidiaries would not collect on a receivable in the ordinary course of business. Dilution includes items such as high volume discounts or rebates, fees paid to credit card companies, and discounts for early payment which xxxxxx and its subsidiaries provide to customers. The discount will be based on the prevailing market rate of interest at the time of the sale, the due date of the accounts receivable, the creditworthiness of the customer groups, and the costs associated with the collection and the cash application process. Appropriate dilution and discount percentages to be applied to the accounts receivable purchased by xxxxxx xxxxxxxxxxx will be subject to period re-evaluation and revision.
- 11. xxxxxxxxxxx is a single member limited liability company formed under the laws of Delaware. xxxxxxxxxxxxxxxxxx will own 100% of xxxxxxxxxxxxxxx. For federal income tax purposes, xxxxxxxxxxxxx will be a disregarded entity treated as a division of xxxxxxxxxxxxxxxxxx.
- 12. xxxxxxxxxxx is a "bankruptcy remote" special purpose entity. Its activities are limited to acquiring, owning, and financing accounts receivable. xxxxxxxxxxxx is prohibited from having other types of operations.
- 14. xxxxxxxxxxxx will sell for cash an undivided interest in the accounts receivable purchased from xxxxxxxxxxxxxxxxxxx to the national banking corporation and/or

- the conduit. This transaction will be characterized as either a sale or a secured borrowing for commercial law purposes.
- 16. From the perspective of xxxxxx and its subsidiaries, the new asset backed securitization arrangement will generate an increase in operational cash flow at a relatively low cost compared to more traditional financing methods. In addition, it is anticipated that the financing from the national banking corporation or the conduit will be off xxxxxx and its subsidiaries' balance sheet under generally accepted accounting principles.
- 17. Under xxxxxx and its subsidiaries' existing debt covenants, there are limitations on the dollar amount of accounts receivable available for securitization.
- 18. Under the new asset backed securitization agreement, the national banking corporation has required that the receivables included in the agreement be collected at a lockbox operated on behalf of xxxxxxxxxxxxxxx.
- 19. There are no present plans in connection with the proposed sale of accounts receivable to xxxxxxxxxxxxxxxxxxx to alter the lockbox locations or electronic funds transfer arrangements that are described in paragraphs 7 and 8. However, the lockbox locations of xxxxxx and its subsidiaries as well as the number of lockboxes could change from time to time, because of changes in customer payment and banking system patterns.

- the recovery of portions of the discount on accounts receivable which it has purchased from xxxxxx and its subsidiaries.

## **Ruling Requests**

In view of the lack of regulations and authoritative case law on the subject matter of this request, we respectfully request a ruling under 2 III. Adm. Code Section 1200.110. The Illinois income tax issues on which we would like to have your comment are:

- 1. xxxxxxxxxxxxxxxx status as a disregarded entity for Illinois income tax purposes.

- 5. The apportionment methodology for xxxxxxxxxxxxxxxxxx that would result under Section 304(c) of the IITA.

# Analysis [of the Taxpayer]

The following sections, numbered 1 through 5, represent our analysis of how the Illinois income tax questions should be resolved in this matter.

# 1. xxxxxxxxxxxxxxx Status as a Disregarded Entity

The next four ruling requests only refer to xxxxxxxxxxxxxxxxxxxx under the assumption xxxxxxxxxxxxxxxxx will be treated as a disregarded entity for Illinois income tax purposes.

## 2. xxxxxxxxxxxxxxxxxxxxx Status as a Sales Finance Company

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The specific apportionment rule of Section 304(c) of the IITA which appears to address difference between the amount paid by customers in satisfaction of their accounts receivable and the amount paid by xxxxxxxxxxxxxxxx to purchase the accounts receivable from xxxxxx and its subsidiaries. Generally, this difference will equal the discount (discussed in Fact 10) from adjusted face value at which xxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxx purchased the accounts receivable from xxxxxx and its subsidiaries. perspective of the customers of xxxxxx and its subsidiaries, this discount represents a measure of the value of the financing that is implicit in the deferral of the sales price for products sold by xxxxxx and its subsidiaries. Since this discount will be derived from prevailing market rates of interest and the creditworthiness of the customers of xxxxxx and its subsidiaries, we believe that the recovery of this discount will be interest within the meaning of Section 304(c)(1)(C) of the IITA. Furthermore, in the Department's previously published pronouncements on the issue of interest income for purposes of Section 304(c)(1)(C) of the IITA, the Department confirmed this position and treated the income received by a factoring company as interest income.

As previously stated, xxxxxx and its subsidiaries have wholesale and retail customers located throughout the United States, including Illinois. The majority of customers are corporations. Other customers are organized as partnerships or sole proprietorships. Customers may have multistate operations, with their respective headquarters located in a single state, multiple locations within a single state, or a single location.

# 5. xxxxxxxxxxxxxxxxxx Apportionment of Income to Illinois

There is no express statutory definition or regulatory interpretation of what constitutes "receipt" for Illinois purposes. However, the Department has issued numerous private letter rulings requiring interest payments made to Illinois locations by Illinois customers to be treated as received in Illinois for purposes of apportionment under Section 304(c)(1)(C) of the IITA.

be made electronically. All of the payments received at the bank accounts maintained in Illinois by the national banking corporation will be made electronically. Based upon our analysis described above, payments made by Illinois customers and transmitted electronically to bank accounts maintained in Illinois by the national banking corporation, will constitute Illinois receipts. The payments made to lockboxes, located outside Illinois, will not constitute Illinois receipts.

## **Summary [of the Taxpayer]**

### **Operative Date of the Requested Ruling**

## **Taxpayer Representations**

### Ruling

### Characterization of xxxxxxxxxxxxxxxx

Section 102 of the IITA provides that:

Except as otherwise expressly provided or clearly appearing from the context, any term used in this Act shall have the same meaning as when used in a comparable context in the United States Internal Revenue Code of 1954 or any successor law or laws relating to federal income taxes and other provisions of the statutes of the United States relating to federal income taxes as such Code, laws and statutes are in effect for the taxable year.

35 ILCS 5/1501(a)(4) of the IITA provides:

Any entity, including a limited liability company formed under the Illinois Limited Liability company Act, shall be treated as a corporation if it is so classified for federal income tax purposes.

Thus, because xxxxxxxxxxxxxxxxxx will elect to be classified as a corporation for federal income tax purposes, it will be a corporation for Illinois income tax purposes.

Treas. Reg. § 301.7701-3 provides that, in determining how an unincorporated organization shall be classified, limited liability companies and other "eligible entities" may generally elect to be classified as partnerships or as corporations. Treas. Reg. § 301.7701-3(a) provides:

an eligible entity with a single owner can elect to be classified as an association or to be disregarded as an entity separate from its owner.

Under this provision, if the owner is a corporation, the single-owner eligible entity and its owner will be treated as a single entity defined under the Internal Revenue Code to be a corporation.

Because this definition is expressly adopted by the IITA, a single-owner eligible entity whose owner is a corporation and which elects to be taxed as part of its owner will not be treated as an entity separate from its owner for Illinois income tax purposes. Instead, the single-owner eligible entity and its owner corporation will be, by definition, a single entity taxed as a corporation, and the assets, liabilities, and items of income, deduction, and credit of the eligible entity must be included with the assets, liabilities, and items of income, deduction, and credit of the owner corporation in determining any Illinois income tax and Personal Property Tax Replacement Income Tax liabilities of the owner corporation.

# Qualification of xxxxxxxxxxxxxxxxxx as a Financial Organization

Section 1501(a)(8) of the Illinois Income Tax Act (the "IITA"; 35 ILCS 5/101 *et seq.*) defines the term "financial organization" as follows:

(A) The term "financial organization" means any bank, bank holding company, trust company, savings bank, industrial bank, land bank, safe deposit company, private banker, savings and loan association, building and loan association, credit union, currency exchange, cooperative bank, small loan company, sales finance company, investment company, or any person which is owned by a bank or bank holding company. For the purpose of this Section a "person" will include only those persons which a bank holding company may acquire and hold an interest in, directly or indirectly, under the provisions of the Bank Holding Company Act of 1956 (12 U.S.C. 1841, et seq.), except where interests in any person must be disposed of within certain required time limits under the Bank Holding Company Act of 1956.

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- (C) For purposes of subparagraph (A) of this paragraph, the term "sales finance company" has the meaning provided in the following item (i) or (ii):
- (i) A person primarily engaged in one or more of the following businesses: the business of purchasing customer receivables, the business of making loans upon the security of customer receivables, the business of making loans for the express purpose of funding purchases of tangible personal property or services by the borrower, or the business of finance leasing. For purposes of this item (i), "customer receivable" means:
- (a) a retail installment contract or retail charge agreement within the meaning of the Sales Finance Agency Act, the Retail Installment Sales Act, or the Motor Vehicle Retail Installment Sales Act;
- (b) an installment, charge, credit, or similar contract or agreement arising from the sale of tangible personal property or services in a transaction involving a deferred payment price payable in one or more installments subsequent to the sale; or
- (c) the outstanding balance of a contract or agreement described in provisions (a) or (b) of this item (i). A customer receivable need not provide for payment of interest on deferred payments. A sales finance company may purchase a customer receivable from, or make a loan secured by a customer receivable to, the seller in the original transaction or to a person who purchased the customer receivable directly or indirectly from that seller.

Section 304(c)(1) of the IITA provides the basic apportionment rule for financial organizations, as follows:

Business income of a financial organization shall be apportioned to this State by multiplying such income by a fraction, the numerator of which is its business income from sources within this State, and the denominator of which is its business income from all sources. For the purposes of this subsection, the business income of a financial organization from sources within this State is the sum of the amounts referred to in subparagraphs (A) through (E) following, but excluding the adjusted income of an international banking facility as determined in paragraph (2):

- (A) Fees, commissions or other compensation for financial services rendered within this State;
- (B) Gross profits from trading in stocks, bonds or other securities managed within this State;
- (C) Dividends, and interest from Illinois customers, which are received within this State;
- (D) Interest charged to customers at places of business maintained within this State for carrying debit balances of margin accounts, without deduction of any costs incurred in carrying such accounts; and
- (E) Any other gross income resulting from the operation as a financial organization within this State. In computing the amounts referred to in paragraphs (A) through (E) of this subsection, any amount received by a member of an affiliated group (determined under Section 1504(a) of the Internal Revenue Code but without reference to whether any such corporation is an "includible corporation" under Section 1504(b) of the Internal Revenue Code) from another member of such group shall be included only to the extent such amount exceeds expenses of the recipient directly related thereto.

As this statutory provision is structured, a financial organization apportions its business income by first identifying each item of business income which is described in paragraphs (A) through (D). Those items are sourced to Illinois according to the applicable rule in paragraph (A), (B), (C) or (D), and all other items of business income are sourced to Illinois under the rule in paragraph (E). The total of items sourced to Illinois is then divided by the total of all business income of the taxpayer from all sources, and the result is multiplied by the taxpayer's business income to determine the amount apportioned to Illinois.

The term "Illinois customer" also is not defined in the IITA or in any relevant authority, and is also the proper subject for rulemaking. Pending the promulgation of regulations on this issue, the following principles should be applied. First, the term "Illinois customer" will include any individual customer who is a resident of Illinois and any person (other than an individual) who is commercially domiciled in Illinois. Second, if the taxpayer has no actual knowledge of the residence or commercial domicile of a customer, the customer will be presumed (subject to rebuttal) to be an Illinois customer if the billing address of the customer is in Illinois.

(a) the customer is:

- (i) an individual Illinois resident; or
- (ii) a person (other than an individual) whose commercial domicile is in Illinois; or
- (b) the customer's payment is
  - (i) sent by the customer to a lockbox in Illinois; or
  - (ii) transmitted by the customer electronically to a bank located in Illinois.

Note that payments made by a credit card company (or any other third party) on behalf of a customer are payments from the customer, and should be sourced according to the same rules as payments made directly by the customer.

The facts upon which this ruling are based are subject to review by the Department during the course of any audit, investigation or hearing and this ruling shall bind the Department only if the material facts as recited in this ruling are correct and complete. This ruling will cease to bind the Department if there is a pertinent change in statutory law, case law, rules or in the material facts recited in this ruling.

Very truly yours,

Paul Caselton
Deputy General Counsel -- Income Tax